



DEMOBILIZATION

REINTEGRATION

PEACE & SECURITY

Quarterly Progress Report

Multi-Country Demobilization
and Reintegration Program
(MDRP)

MDRP Secretariat - Program Summary

QUARTERLY PROGRESS REPORT

July - September 2008

Angola

Burundi

Central African
Republic

Democratic Republic
of Congo

Republic of Congo

Rwanda

Uganda

BELGIUM CANADA DENMARK

FINLAND FRANCE GERMANY

ITALY NETHERLANDS

NORWAY SWEDEN UNITED KINGDOM

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EXECUTIVE SUMMARY

I. OVERALL MDRP HIGHLIGHTS FOR THE PERIOD

Table 1 1:

Summary of demobilization, reinsertion and reintegration activities in MDRP countries (September 30, 2008)

		Number of Beneficiaries				
		Cumulative last quarter	Current quarter	Total	Target Projected	% of Achievement
Angola	Demobilization	97,390	0	97,390	105,000	93%
	Reinsertion	52,612	52	52,664	62,716	84%
	Reintegration*	84,385	3,991	88,376	133,662	66%
Burundi	Demobilization	26,279	4	26,283	55,000	48%
	Reinsertion	23,018	4	23,022	55,000	42%
	Reintegration	13,871	7,141	21,012	55,000	38%
CAR	Demobilization	Project closed 02/28/07		7,556	7,565	100%
	Reinsertion	Project closed 02/28/07		7,533	7,565	100%
	Reintegration	Project closed 02/28/07		7,556	7,565	100%
DRC	Demobilization**	102,013	0	102,013	150,000	68%
	Reinsertion	102,013	0	102,013	120,000	85%
	Reintegration	52,172	0	52,172	90,000	58%
ROC	Demobilization	0	0	0	11,000	0%
	Reinsertion	0	0	0	11,000	0%
	Reintegration	11,869	362	12,231	30,000	41%
Rwanda	Demobilization***	29,406	75	29,481	36,000	82%
	Reinsertion	43,225	0	43,225	47,400	91%
	Reintegration	44,481	0	44,481	50,000	89%
Uganda	Demobilization	Project closed 06/30/07		16,256	15,310	106%
	Reinsertion	Project closed 06/30/07		14,816	15,310	97%
	Reintegration	Project closed 06/30/07				
MDRP Total	Demobilization	278,900	79	278,979	379,875	73%
	Reinsertion	243,217	56	243,273	318,991	76%
	Reintegration	214,334	11,494	225,828	366,227	62%

NB: Figures may appear inconsistent relative to the previous quarter and to the Monthly Statistical Report due to the ongoing consolidation of data across several programs.

* Cumulative numbers for the last quarter have been revised to incorporate adjustments resulting from the shift by IRSEM to the reporting of actual numbers registered in the Management Information System (MIS).

** Children are no longer included in the demobilization figure in the DRC, accounting for the apparent overall decrease in demobilization figures. A total of 30,219 children were provided services by child protection agencies (95% under special projects). Due to the complex nature of these programs a child may have received services from two agencies.

*** Rwanda numbers may be slightly readjusted next quarter – information is preliminary.

¹ Please note that the programs in Uganda, Rwanda and Angola provide both in-kind and in-cash reinsertion benefits to ex-combatants. In these cases, the reinsertion number used in the table reflects the highest number of the two (in-kind or in-cash) reported. However, the program in CAR, initially started to provide in-kind assistance and then switched to providing cash benefits. Thus, the number in this table includes both sets of beneficiaries. With regard to the targets, MDRP reports progress as measured against the targets stipulated in the legal agreements rather than operational targets. If targets are adjusted in the legal agreement, target numbers are revised accordingly in the MDRP reports.

II. NATIONAL PROGRAM HIGHLIGHTS

A. Angola

No further demobilization activities have been implemented in Angola since the canceling of the demobilization process for FAA personnel. Therefore, the total number of demobilized in the program remains at 97,390.

Few additional registrations of reinsertion support kits and subsidies were incorporated in the project's management information system as part of the consolidation of data exercise on-going for the last year. In terms of reintegration programming, although the window for approval of new projects was already closed, three new small scale micro-activities were implemented by IRSEM for under US\$ 30,000 each.

In summary, as of September 30, 2008 ADRP figures show 265 sub-projects approved, supporting 148,225 reintegration opportunities.

The vast majority of income generating activities implemented by ex-combatants are in the agriculture sector, with smaller representation of trading and services and production of small consumables. Based on follow up interviews to about 12,000 ex-combatants, their current status indicates that:

- 58,05% are self-employed (against 61,10% on the previous quarter);
- 36,96% are not employed (34,48% in previous quarter);
- 4,37% are formally employed;
- In addition, 91,99% report having access to agriculture land (93,6% in the previous quarter).

B. Burundi

The Burundi Program continues its activities as the program draws to a close at the end of next quarter. Reinsertion payments have been proceeding normally and correctly. The 4th Verification Survey was released in September, and corroborates that virtually all payments have been delivered as required, with minimal delays.

Reintegration support was delivered to 6,199 adult ex-combatants during the period, of which 5,400 were able-bodied, and 799 handicapped. While the hiring of new partners and the renewal of some contracts with old partners has allowed for considerable acceleration of activities, the program has expressed some concern that the efforts to finish with caseloads may result in some partners emphasizing the distribution of material goods at the expense of follow-up activities.

Assistance to the handicapped continues to experience slow progress. The renovations of the Military Hospital at Kamenge and of the CNAR continue and should be complete by end October, 2008. This quarter, physiotherapy was provided to 74 handicapped ex-combatants, while 26 underwent surgery, one received orthopedic services, and one a prosthetic. The *Secrétariat Exécutif* also supported the provision of medical treatment for psychiatric needs of eight beneficiaries, and the treatment of 129 for recurring infections or other ailments. Meanwhile, OXFAM-Quebec provided materials to 799 handicapped ex-combatants for their socio-economic reintegration assistance this quarter, bringing the total to 1,816 assisted out of 2,048 identified so far.

A World Bank supervision mission took place in Burundi from September 8-13, 2008, with the goal of reviewing the status of implementation of the current program, as well as discussing with the Government and relevant partners and stakeholders the feasibility of an additional financing operation to support a third phase of DRR put forth by the Government of Burundi.

As of September 30, 2008, the total disbursements for the EDRP stood at \$42.8 million, of which the MDRP Trust Fund disbursements for Burundi accounted for \$16.7 million.

C. Democratic Republic of Congo (DRC)

The additional financing was approved the 22nd of April 2008 and during the reporting period the UPEN were carrying out the activities necessary to have the project effective. This included recruitment of staff and contracting of key contractors/partners. There was no demobilization or reintegration activities started during the third quarter. The \$50million additional financing from the World Bank and \$22.5 million from the African Development Bank for continued DRR activities both became effective on 23rd September 2009.

However, several political developments are worth noting at the national level, that may have an impact on DDR processes in the future. In August 2008, a delegation of officials from the Congolese Government and the international community participated in meetings of the Amani Program Steering Committee that evaluated the process and met relevant actors on the ground, including the signatories of the Acts of Engagement of the Goma Conference. This exercise did succeed in injecting new energy into the Amani process. However, in late August the ceasefire agreement failed and violent combat again caused large population displacement resulting in numerous civilian deaths and human rights violations. Nevertheless, it is also worth noting that progress concerning the repatriation of the FDLR continues, albeit slowly – MONUC reports that an average of 60 Rwandans are repatriated from the DRC every month.

Also of note is the insecurity caused by an incursion of Ugandan LRA in Province Orientale, during which 90 Congolese children were reportedly kidnapped.

D. Republic of Congo (RoC)

Despite the very positive June 2008 agreement of Pasteur Ntumi, leader of the Pool ninjas, to disband the rebel group and the immediate availability of the project and High Commission for Ex-Combatants to begin the disarmament and demobilization of the 5,000 targeted members of this group, these combatants have yet to come forward. Demobilization activities for the ninjas remained stalled throughout this quarter, as, in turn, did the demobilization of the national armed forces (Forces Publiques). The MDRP secretariat and the World Bank office in Brazzaville, with the continued cooperation of the wider MDRP partnership, continued to work closely with the project, the government and the Conseil national de résistance (ninjas) to promote a rapid start to the DDR process.

In July 2008, the European Commission signed an administrative agreement with the World Bank, making a contribution of €2.9 million available to the project. These funds will support the full range of project activities, with the largest proportion allocated to socioeconomic reintegration assistance. The grant agreement between the World Bank and the Republic of Congo for implementation of these funds was in turn signed in September 2008 and funds are expected to start disbursing shortly. The task team renewed its thanks to the EC for their close collaboration throughout this process. Also related to project financing, the continued absence of the US\$3 million which was pledged by the government as counterpart funding for this project remained a key topic of discussion between the WB and the government during this quarter. The WB received multiple assurances from government that these funds would be made available to the project. Should this issue not be resolved, the continuity and sustainability of certain project activities could be at risk.

In terms of project activities, by the close of Q3 2008, over 16,000 beneficiaries had received medical and psychosocial services as well as training in income-generating activities. Over 11,000 beneficiaries had received their 1st tranche of financial support for their micro-projects – amounting to 60% of the project's current caseload of 19,000 self-demobilized ex-combatants. Over 5,000 beneficiaries had received their full package of two tranches of financial support. While recruitment of partners for community reintegration and special groups activities had been slow to date, this recruitment was finalized this quarter and significant improvements in delivery of services to special groups are expected.

A World Bank/MDRP Implementation Support Mission to RoC took place from September 4-12, 2008 and focused on technical assistance related to accelerating the implementation socio-economic and community reintegration activities, increasing attention to the needs of special groups, enhancing monitoring and evaluation activities and reviewing and finalizing work plans and budgets for the remaining period of project implementation, as well as on higher-level dialogue with government regarding the demobilization component.

E. Rwanda

75 adult former armed group members were demobilized during the quarter, while no further RDF members underwent the process. In addition, 14 children were released from armed groups and entered the program, bringing the current total of children at Muhazi Rehabilitation centre to 42. 10 children from the center were also reunified with their families during the third quarter.

Reintegration activities continued during the period. 440 tool kits were distributed, and a third cycle of vocational training began for 400 ex-combatants, as well as another cycle of apprenticeship training for 263 beneficiaries by 33 master craftsmen country-wide. In collaboration with KfW, the RDRP also supported eight community-based reintegration activities in eight districts that have reached 5,000 ex-combatants and other vulnerable community members. Similarly, 1,101 ex-combatants and vulnerable civilians benefited from training in modern agriculture, livestock farming, basket weaving, and in basic entrepreneurship. Eighty employees on CBR projects also received specialized training in organic farming.

Support to the handicapped continues to receive special attention. The program has begun the implementation of the legal provisions for ex-combatants with disabilities, working together with a medical team appointed by Cabinet to systematically review the disability rates for all categories countrywide. Up to 142 category-I ex-combatants are already receiving monthly subsistence allowances. In complement, RDRC Commissioners and medical rehabilitation staff conducted field visits to explain the laws concerning disabled ex-combatants to both ex-combatants and communities. Lastly, the RDRP continues to oversee the construction of housing for the disabled – construction began during the reporting quarter and is proceeding well, with completion and handover of the houses expected by the end of December 2008.

Overall disbursement stands at 78%, being 95% for IDA, 77% for MDTF and 59% for KfW. Disbursement is 100% for DFID grant and government counterpart.

III. REGIONAL ACTIVITIES

A. Analytical Advisory Activities (AAA)

On analytical work, in the third quarter of 2008, the MDRP published Working paper #4, *Contemporary Security and Development Trends in the Great Lakes Region*. It also initiated a major mapping exercise of armed grounds in eastern DRC.

B. Learning for Equality Access and Peace (LEAP)

Activities underway during the quarter furthered LEAP program efforts to: (i) increase knowledge on operational best practices in GBV programs, (ii) increase links between D&R and GBV programs, and, (iii) provide technical assistance to develop GBV programs in Eastern DRC. In the DRC, a ‘mapping’ of Gender-Based Violence (GBV) interventions in Eastern DRC was conducted. In Kindu, Maniema, implementation partner CARITAS has launched a pilot project with LEAP financing that will support vulnerable female ex-combatants in the reintegration process. Beneficiaries will receive support in income-generating activities, and training in basic skills, and household and business management. The pilot will also support associations and raise awareness of GBV.

In the Republic of Congo, an MDRP mission conducted a rapid assessment of GBV initiatives and identified priority needs for additional programming related to GBV. The mission also discussed with the World Bank country unit where existing programs might provide synergies or additional resources might exist for GBV efforts.

In Rwanda, the LEAP program provided technical support to the Ndabagada Association of female ex-combatants to launch a small pilot milk distribution system in Kigali, and thus support their development of a mechanism for sustainable livelihood.

Lastly, in Tunis, MDRP staff met with African Development Bank (AfDB) representatives concerning gender and DDR work to ensure the mainstreaming of gender considerations into the new DRR project in DRC. A workshop on gender-based violence is tentatively planned for April, co-financed by AfDB.

IV. PROGRAM MANAGEMENT

In response to the security political dynamics in the Great Lakes region, the MDRP Secretariat actively monitored two conflicts and attendant peace negotiations in eastern Congo and Central Africa Republic. A mission was sent to Kinshasa, Goma and Kigali in support of the field team to review the current situation and advise upon policy and operational responses. Due to the security conditions, the analytical work on Congolese and non-Congolese armed groups was suspended until early January 2009. During the reporting period, the MDRP management supported the DRC country team in analyzing and assessing implications of the insecurity for the overall program, as well as in briefing donor partners on the options going forward. A number of consultations were held in New York with UN DPKO in order to explore ways in which the MDRP could support the ongoing peace process.

Another mission was sent to CAR to review options for community recovery as well as review progress of other actors in support of the peace talks in Libreville.

Management was also involved in updating donors on the latest transitional arrangements, the development of the new transitional trust fund for the region as well as the anticipated financing gap in commitments.

V. FINANCIAL MANAGEMENT

With respect to the MDRP Multi-Donor Trust Fund (MDTF) administration, as of September 30, 2008, the disbursed amount rose to \$243 million. Donor commitments remained unchanged over the period, totaling \$261.0 million including other income, although a final contribution of approximately \$11 million is expected from the Government of the Netherlands in the next months. As project closure deadlines approach on December 31, 2008 and February 28, 2009, sizeable savings are likely. Legally, however, the Trust Fund continues to show a forecast deficit at closure on June 30, 2009.

Table 2: MDRP Trust Fund Unaudited Financial Statement (as of September 30, 2008)

MDRP Trust Fund (TF 50574)			
Comparison of Receipts and Disbursements *			
Income & Disbursement Categories	US\$		percent change
	as of 6/30/08	as of 9/30/08	
1. Receipts to date			
a. Total donor contributions	236,257,777	243,424,487	3%
- Belgium	10,992,483	10,992,483	
- Canada	19,475,901	19,475,901	
- Denmark	4,033,720	4,033,720	
- EC	22,764,000	22,764,000	
- Finland	1,356,450	1,356,450	
- France	2,078,600	2,078,600	
- Germany	11,827,578	13,994,288	
- Italy	1,714,050	1,714,050	
- Netherlands	116,219,451	116,219,451	
- Norway	6,875,376	6,875,376	
- Sweden	8,260,619	8,260,619	
- UK	30,000,000	35,000,000	
- Ireland	659,550	659,550	
b. Investment Income	6,205,366	6,800,696	10%
Total Receipts	242,463,142	250,225,182	3%
2. Disbursements to date			
a. National Programs	137,569,508	156,575,934	14%
b. Special Projects	55,086,403	54,895,437	0%
c. Regional Activities	1,987,952	2,182,454	10%
d. Program Management **	19,800,351	22,321,035	13%
e. Trust Fund administrative charge	1,447,427	1,490,427	3%
Total Disbursements	215,891,641	237,465,286	10%
3. Trust Fund Balance	26,571,502	12,759,896	-52%
* disbursements as of 3/31/08			
** Includes MDRP secretariat input for general program administration, national program and special projects management			

Table 3: Disbursements by Country and Funding Source (as of September 30, 2008)

Table 3: Comparative Analysis of Total MDRP Project Disbursements by Country and Source of Funds					
Country and Source of Funds	Commitment amount (USD)	Disbursements (USD)		Percent disbursement change	Percent disbursed to date
		as of 6/30/08	as of 9/30/08		
Angola					
- IDA	36,834,720	30,023,419	32,190,518	7.22%	87.39%
- MDTF	30,250,000	17,257,935	19,115,210	10.76%	63.19%
- Special Projects	4,245,592	4,245,592	4,245,592	0.00%	100.00%
Total	71,330,312	51,526,946	55,551,320	7.81%	77.88%
Burundi					
- IDA	34,072,116	26,110,877	27,180,215	4.10%	79.77%
- MDTF	41,800,000	16,732,810	25,850,398	54.49%	61.84%
- Special Projects	3,474,016	3,474,016	3,474,016	0.00%	100.00%
Total	79,346,132	46,317,703	56,504,629	21.99%	71.21%
CAR					
- IDA	-	-	-	0.00%	0.00%
- MDTF	-	-	-	0.00%	0.00%
- Special Projects	9,777,000	9,727,000	9,727,000	0.00%	99.49%
Total	9,777,000	9,727,000	9,727,000	0.00%	99.49%
Congo, Republic of					
- IDA	-	-	-	0.00%	0.00%
- MDTF	17,000,000	4,368,333	9,811,347	124.60%	57.71%
- Special Projects	-	-	-	0.00%	0.00%
Total	17,000,000	4,368,333	9,811,347	0.00%	57.71%
DRC					
- IDA	104,518,518	107,119,423	101,221,324	-5.51%	96.85%
- MDTF	97,616,069	90,419,911	90,550,444	0.14%	92.76%
- Special Projects	33,305,763	33,478,045	33,305,763	-0.51%	100.00%
Total	235,440,350	231,017,379	225,077,531	-2.57%	95.60%
Rwanda					
- IDA*	29,965,040	28,005,078	29,130,499	4.02%	97.21%
- MDTF	14,400,000	8,790,520	11,248,535	27.96%	78.11%
- Special Projects	-	-	-	0.00%	0.00%
Total	44,365,040	36,795,598	40,379,035	9.74%	91.02%
Uganda					
- IDA	-	-	-	0.00%	0.00%
- MDTF	-	-	-	0.00%	0.00%
- Special Projects	4,143,066	4,161,749	4,143,066	-0.45%	100.00%
Total	4,143,066	4,161,749	4,143,066	-0.45%	100.00%
Sub-Total					
- IDA; national programs	205,390,394	191,258,797	189,722,556	-0.80%	92.37%
- MDTF; national programs	201,066,069	137,569,508	156,575,934	13.82%	77.87%
- Special Projects	54,945,437	55,086,403	54,895,437	-0.35%	99.91%
TOTAL	461,401,899	383,914,708	401,193,927	4.50%	86.95%
Total MDTF	256,011,506	192,655,911	211,471,371	9.77%	82.60%

* The disbursed amounts shown for the Rwanda IDA credit are not consistent with official World Bank records due to a \$10.5 million reduction in the value of the credit as a result of the debt relief initiative